



THE UNITED REPUBLIC OF TANZANIA

NATIONAL AUDIT OFFICE



TANZANIA BUREAU OF STANDARD (TBS)

**REPORT OF THE CONTROLLER AND AUDITOR GENERAL ON THE
FINANCIAL AND COMPLIANCE AUDIT FOR THE
FINANCIAL YEAR ENDED 30 JUNE 2025**

Controller and Auditor General
National Audit Office
Ukaguzi House
Mahakama Road, Tambukareli
P.O. Box 950
41104 Dodoma, Tanzania
Tel: +255 (026) 2161200-9
Email: ocag@nao.go.tz
Website: www.nao.go.tz

March 2026

AR/PA/TBS/2024/25

About the National Audit Office

Mandate

The statutory mandate and responsibilities of the Controller and Auditor-General are provided for under Article 143 of the Constitution of the United Republic of Tanzania of 1977 and in Section 10 (1) of the Public Audit Act, Cap. 418.

NAOT Vision, Mission & Motto



Vision

A credible and modern Supreme Audit Institution with high-quality audit services for enhancing public confidence.



Mission

To provide high-quality audit services through modernization of functions that enhances accountability and transparency in the management of public resources.



Motto

Modernizing External Audit for Stronger Public Confidence



Core Values



Independence and Objectivity: We are an impartial public institution, independently offering high-quality audit services to our clients in an unbiased manner.



Professional competence: We deliver high quality audit services based on appropriate professional knowledge, skills, and best practices.



Integrity: We observe and maintain high ethical standards and rules of law in the delivery of audit services.



Creativity and Innovation: We encourage, create and innovate value-adding ideas for the improvement of audit services.



Results-Oriented: We focus on achievements of reliable, timely, accurate, useful, and clear performance targets.



Team Work Spirit: We value and work together with internal and external stakeholders.

© This audit report is intended to be used by Tanzania Bureau of Standard and may form part of the annual general report which once tabled to National Assembly, becomes a public document hence, its distribution may not be limited.



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Abbreviations

BoT	Bank of Tanzania
CAG	Controller and Auditor General
eGA	e-Government Authority
EWURA	Energy and Water Utilities Regulatory Authority
GePG	Government Electronic Payment Gateway
HIV/AIDS	Human Immunodeficiency Virus/Acquired Immune Deficiency Syndrome
ICD	Inland Container Depot
ICDV	Inland Container Depot for Vehicles
ICT	Information and Communication Technology
IPSAS	International Public Sector Accounting Standards
ISO	International Organization for Standardization
ISSAIs	International Standard of Supreme Audit Institutions
MSME	Micro, Small and Medium Enterprise
MT	Metric Tonnes
MUSE	Mfumo wa Uhasibu Serikalini
NAO	National Audit Office
NBAA	National Board of Accountants and Auditors
NCDs	Non-Communicable Diseases
NHIF	National Health Insurance Fund
NMB	National Microfinance Bank
PABX	Private Automatic Branch Exchange
PAC	Public Accounts Committee
PPE	Property Plant and Equipment
PVoC	Pre-shipment Verification of Conformity
SADC	Southern African Development Community
SME	Small and Medium Enterprise
TANIPAC	Tanzania Initiative for Preventing Aflatoxin Contamination
TBS	Tanzania Bureau of Standards
TCWG	Those Charged with Governance
TMA	Trade Mark Africa
TMDA	Tanzania Medicines and Medical Devices Authority
TZS	Tanzania Shillings

1.0 INDEPENDENT REPORT OF THE CONTROLLER AND AUDITOR GENERAL

Chairperson of the Board,
Board of Directors,
Tanzania Bureau of Standards (TBS),
P.O. Box 9524,

1.1 REPORT ON THE AUDIT OF FINANCIAL STATEMENTS

Unqualified Opinion

I have audited the financial statements of Tanzania Bureau of Standard, which comprise the statement of financial position as at 30 June 2025, the statement of financial performance, statement of changes in net assets, cash flow statement and the statement of comparison of budget and actual amounts for the year then ended, as well as the notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the accompanying financial statements present fairly the financial position of the Tanzania Bureau of Standard as at 30 June 2025, and its financial performance and its cash flows for the year then ended in accordance with International Public Sector Accounting Standards (IPSAS) Accrual basis of accounting and in the manner required by the Public Finance Act, Cap. 348.

Basis for Opinion

I conducted my audit in accordance with the International Standards of Supreme Audit Institutions (ISSAIs). My responsibilities under those standards are further described in the section below entitled "Responsibilities of the Controller and Auditor General for the Audit of the Financial Statements". I am independent of Tanzania Bureau of Standard in accordance with the International Ethics Standards Board for Accountants' Code of Ethics for Professional Accountants (IESBA Code) together with the National Board of Accountants and Auditors (NBAA) Code of Ethics, and I have fulfilled my other ethical responsibilities in accordance with these requirements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, were of most significance in my audit of the financial statements of the current period. I have determined that there are no key audit matters to communicate in my report.



Other Information

Management is responsible for the other information. The other information comprises the report of those charged with governance, statement of management responsibility, Declaration by the Head of Finance but does not include the financial statements and my audit report thereon which I obtained prior to the date of this auditor's report.

My opinion on the financial statements does not cover the other information, and I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed on the other information that I obtained prior to the date of this audit report, I conclude that there is a material misstatement of this other information, I am required to report that fact. I have nothing to report in this regard.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with IPSAS, as issued by the International Accounting Standards Board (IASB) and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the entity or to cease operations or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the entity's financial reporting process.

Responsibilities of the Controller and Auditor General for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an audit report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



As part of an audit in accordance with ISSAIs, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control;
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management;
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my audit report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the entity to cease to continue as a going concern; and
- Evaluate the overall presentation, structure, and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

I also provide those charged with governance with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

From the matters communicated with those charged with governance, I determine those matters that were of most significance in the audit of the financial statements of the current period and are, therefore, the key audit matters. I describe these matters in my audit report unless law or regulation precludes public disclosure about the matter or when, in extremely rare circumstances, I determine that a matter should not be communicated in my report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest of such communication.

In addition, Section 10 (2) of the Public Audit Act, Cap. 418 requires me to satisfy myself that the accounts have been prepared in accordance with the appropriate accounting standards.

1.2 REPORT ON COMPLIANCE WITH LEGISLATIONS

1.2.1 Compliance with the Public Procurement laws

Subject matter: Compliance audit on procurement of works, goods, and services

I conducted a compliance audit of the procurement of works, goods and services at Tanzania Bureau of Standards for the year ended 30 June 2025 as per the Public Procurement Act of 2023, the Public Procurement Regulations, 2024 and related directives. I examined each phase of the procurement life cycle, including advertising of tenders, evaluation of bids, award of contracts and contract management, to confirm that the entity issued competitive solicitations, applied approved evaluation criteria, secured authorizations before award and maintained complete transaction records.

Conclusion

Based on the audit procedures performed, I conclude that, except for the matter described below, Tanzania Bureau of Standards generally complies, in all material respects, with the requirements of the Public Procurement laws in Tanzania.

Delay in signing contracts worth EUR 30,278.80 (Equivalent to TZS 86.73 million)

Reg. 240(1) of the Public Procurement Regulations, 2024 requires that a formal contract be signed within fourteen working days after all pre-contract conditions have been fulfilled following acceptance of a tender, while Reg. 240(3) provides that a procurement contract becomes effective only upon written acceptance and signing by both parties. Contrary to these requirements, the Tanzania Bureau of Standards delayed signing a contract with a successful bidder for more than three months due to the supplier's failure to sign and return the contract documents on time. Delays in the calibration of fuel equipment might occur, which could increase the likelihood of equipment malfunction and operational inefficiencies.

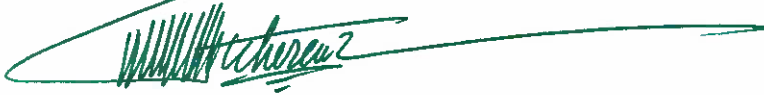
1.2.2 Compliance with the Budget Act and other Budget Guidelines

Subject matter: Budget formulation and execution

I conducted a compliance audit of budget formulation and execution at Tanzania Bureau of Standards for the year ended 30 June 2025 as per the Budget Act, Cap. 439, and the Budget Guidelines issued by the Ministry of Finance. I reviewed budget submissions, approval memoranda, commitment registers, ledger entries and variance analyses to confirm that the entity prepared estimates in the prescribed format, obtained timely authorizations before incurring obligations, recorded transactions accurately and reported variances as required.

Conclusion

Based on the audit procedures performed, I conclude that Tanzania Bureau of Standards complies, in all material respects, with the requirements of the Budget Act and related Budget Guidelines.



Charles E. Kichere
Controller and Auditor General,
Dodoma, United Republic of Tanzania.
March 2026



3.0 STATEMENT OF RESPONSIBILITY BY THOSE CHARGED WITH GOVERNANCE

As required under Section 16 of The Standards Act No. 2 of 2009, the Board of Directors is responsible to ensure that the Bureau prepares financial statements that give a true and fair view of the state of affairs of the Bureau as at the end of the financial year and changes in net assets of the Bureau for the year. The auditors' responsibility is to express an opinion on the financial statements based on their audit. The Board of Directors is also responsible for safeguarding the assets of the Bureau.

The Board of Directors accepts responsibility for the annual financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with the requirements of the International Public Sector Accounting Standards (IPSAS).

The Board of Directors further accepts responsibility for the maintenance of accounting records which may be relied upon in the preparation of financial statements, as well as adequate systems of internal financial control. The Directors are responsible for safeguarding the assets of the Bureau, hence taking reasonable steps for prevention and detection of fraud, errors and other irregularities.

Nothing has come to the attention of the Directors to indicate that the Government of the United Republic of Tanzania shall wind up the operations of the Bureau, hence going concern remain for at least twelve months from the date of these Statements.

Signed on behalf of the Board of Directors by:



Prof. Othman Chande Othman

CHAIRPERSON, TBS BOARD OF DIRECTORS

DATE: 2026-03-18



Dr Ashura Abdul Katunzi

DIRECTOR GENERAL

DATE: 2026-03-18

4.0 DECLARATION BY THE HEAD OF FINANCE

The National Board of Accountants and Auditors (NBAA) according to the power conferred under the Auditors and Accountants (Registration) Act. No. 33 of 1972, as amended by Act No. 2 of 1995, requires financial statements to be accompanied with a declaration issued by the Head of Finance responsible for the preparation of financial statements of the entity concerned.

It is the duty of a Professional Accountant to assist the Board of Directors to discharge the responsibility of preparing financial statements of an entity showing true and fair view of entity position and performance in accordance with applicable International Accounting Standards and statutory financial reporting requirements. Full legal responsibility for the preparation of financial statements rests with the Board of Directors as under Directors' Responsibility statement.

I, Shaban A. Kambwili, being the Head of Finance and Accounts Unit of Tanzania Bureau of Standards, hereby acknowledge my responsibility of ensuring that financial statements for the year ended 30 June, 2025 have been prepared in compliance with applicable accounting standards and statutory requirements.

I thus confirm that the financial statements give a true and fair view of Tanzania Bureau of Standards as on that date and that they have been prepared based on properly maintained financial records.



Signed by: 

Name: CPA. Shaban A. Kambwili

POSITION: CHIEF ACCOUNTANT

NBAA Membership No. ACPA 5330

Date: 2026-03-18

TANZANIA BUREAU OF STANDARD

5.0 FINANCIAL STATEMENTS

5.1 STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2025

ASSETS	NOTES	2025 TZS	2024 TZS
Current Asset			
Cash and Cash Equivalents	26	9,657,236,078	7,128,170,360
Receivables	27	5,773,044,059	5,318,800,197
Inventories	29	12,714,898	7,075,222
Prepayments	28	1,981,930,198	940,738,925
Total Current Asset		17,424,925,233	13,394,784,704
Non-Current Asset			
Property, Plant and Equipment	38	89,197,369,799	87,906,173,793
Intangible Assets	39	7,551,033	8,494,913
Capital Work In Progress	40	23,020,502,568	15,857,177,985
Total Non-Current Asset		112,225,423,400	103,771,846,691
TOTAL ASSETS		129,650,348,633	117,166,631,395
LIABILITIES			
Current Liabilities			
Deferred Income	32	17,857,004	13,716,184
Deposits	33	247,316,823	530,832,144
Payables and Accruals	31	2,935,542,207	6,558,759,065
Total Current Liabilities		3,200,716,034	7,103,307,393
NET ASSETS		126,449,632,599	110,063,324,002
NET ASSETS/EQUITY			
Capital Contributed by:			
Taxpayers/Share Capital		31,796,000	31,796,000
Accumulated Surpluses/(Deficits)		126,417,836,599	110,031,528,002
TOTAL NET ASSETS/EQUITY		126,449,632,599	110,063,324,002

Notes for part of the financial statements which were approved by the Board of Directors and signed on their behalf by;



Prof. Othman Chande Othman
CHAIRPERSON, BOARD OF DIRECTORS

DATE 2026-03-18

Controller and Auditor General



Dr. Ashura Abdul Katunzi
DIRECTOR GENERAL

DATE 2026-03-18

AR/PA/TBS/2024/25

TANZANIA BUREAU OF STANDARD

5.2 STATEMENT OF FINANCIAL PERFORMANCE FOR THE PERIOD ENDED 30 JUNE 2025

	NOTES	2025 TZS	2024 TZS
REVENUE			
Subvention from Government	14	17,511,284,252	15,847,086,497
Revenue Grant	15	1,573,396,974	2,040,161,943
Revenue from Exchange Transactions/Levies	16	99,700,337,572	87,210,360,976
Fees, fines, penalties and forfeit	17	286,656,065	29,247,597
Other Revenue	18	78,376,713	43,900,000
Fair Value Gains on Assets	19	944,243,961	678,541,829
TOTAL REVENUE		120,094,295,537	105,849,298,842
EXPENSES AND TRANSFERS			
Expenses			
Wages, Salaries and Employee Benefits	20	42,025,653,505	38,554,926,862
Social Benefits	21	61,124,946	31,687,978
Use of Goods and Service	22	42,288,344,949	43,530,142,375
Maintenance Expenses	23	1,298,141,643	1,684,385,825
Other Expenses	25	4,299,581,376	6,167,206,181
Depreciation of PPE	34	4,820,804,242	4,372,241,088
Loss on disposal of Assets	36		12,256,914
Loss on disposal of Assets	36	23,187,144	0
Expected Credit Loss	37	2,803,713	1,428,712,852
Amortization of Intangible Assets	39	943,880	1,061,864
Total Expenses		94,820,585,398	95,782,621,939
Grants, Subsidies and other Transfer Payments	24	8,887,401,542	7,718,341,931
TOTAL EXPENSES AND TRANSFERS		103,707,986,940	103,500,963,870
Net Surplus for the year		16,386,308,597	2,348,334,972


 Prof. Othman Chande Othman
 CHAIRPERSON, BOARD OF DIRECTORS

DATE 2026-03-18


 Dr. Ashura Abdul Katunzi
 DIRECTOR GENERAL

DATE 2026-03-18

TANZANIA BUREAU OF STANDARD

5.3 STATEMENT OF CHANGES IN NET ASSET FOR THE YEAR ENDED 30 JUNE 2025

	Tax Payer's Fund TZS	Accumulated Surplus/(Deficit) TZS	Total TZS
Opening Balance as at 01 July 2024	31,796,000	110,031,528,002	110,063,324,002
Surplus for the Year	0	16,386,308,597	16,386,308,597
Closing Balance as at 30 June 2025	31,796,000	126,417,836,599	126,449,632,599
Opening Balance as at 01 July 2023	31,796,000	108,029,661,057	108,061,457,057
Prior year adjustment	0	(346,468,027)	(346,468,027)
Surplus for the Year	0	2,348,334,972	2,348,334,972
Closing Balance as at 30 June 2024	31,796,000	110,031,528,002	110,063,324,002

[Signature]

Prof. Othman Chande Othman
CHAIRPERSON, BOARD OF DIRECTORS

DATE..... 2026-03-18

[Signature]

Dr. Ashura Abdul Katunzi
DIRECTOR GENERAL

DATE..... 2026-03-18



TANZANIA BUREAU OF STANDARD

5.4 CASH FLOW STATEMENT FOR THE YEAR ENDED 30 JUNE 2025

CASH FLOW FROM OPERATING ACTIVITIES		2025	2024
		TZS	TZS
RECEIPTS	Notes		
Other revenue	18	78,376,713	43,900,000
Revenue from Exchange Transactions	16	100,031,662,114	88,333,839,315
Fees, fines, penalties and forfeit	17	286,656,065	29,247,597
Increase in deposit	33	0	245,898,403
Subvention	14	17,515,425,072	15,849,290,458
Revenue Grant	15	18,063,010	120,862,344
Total Receipts		117,930,182,974	104,623,038,117
PAYMENTS			
Wages, Salaries and Employee Benefits	20	(42,029,393,529)	(38,557,671,837)
Use of goods and services	22	(44,215,143,322)	(45,550,529,065)
Social Benefits	21	(61,124,946)	(31,687,978)
Other expenses	25	(6,099,016,407)	(3,956,867,341)
Maintenance Expenses	23	(1,298,141,643)	(1,536,406,950)
Transfers Payments	24	(8,887,401,542)	(8,340,990,332)
Decrease in deposit	33	(283,515,323)	0
Total Payments		(102,873,736,712)	(97,974,153,503)
NET CASH FLOW FROM OPERATING ACTIVITIES		15,056,446,262	6,648,884,614
CASH FLOW FROM INVESTING ACTIVITIES			
Investing Activities			
Proceed from sale of PPE	42	164,039,500	0
Advance for PPE acquisition	41	(925,192,800)	(40,136,508)
Payment for WIP	40	(7,163,324,582)	(3,660,898,370)
Acquisition of PPE	38	(4,600,098,948)	(3,488,152,715)
Total Investing Activities		(12,524,576,830)	(7,189,187,593)
Net Increase / decrease		2,531,869,432	(540,302,979)
Cash and cash equiv. at beginning of period		7,128,391,592	7,668,694,571
Cash and cash equivalent at end of period		9,660,261,024	7,128,391,592



Prof. Othman Chande Othman
CHAIRPERSON, BOARD OF DIRECTORS

DATE.....2026-03-18.....



Dr. Ashura Abdul Katunzi
DIRECTOR GENERAL

DATE.....2026-03-18.....

TANZANIA BUREAU OF STANDARD

5.5 STATEMENT OF COMPARISON OF BUDGET AND ACTUAL FOR THE YEAR ENDED 30 JUNE 2025

Details	Original Budget TZS	Reallocations/ Adjustments TZS	Final Budget (A) TZS	Actual Amount on Comparison Basis [B] TZS	Different Final Budget & Actual (A-B) TZS	+/- %	Note
RECEIPTS							
Fees, fines, penalties and forfeit				286,656,065	(286,656,065)	0	x
Subvention from GVT	19,086,007,000		19,086,007,000	17,515,425,072	1,570,581,928	9	i
Revenue Grant				18,063,010	(18,063,010)		
Other Revenue	80,000,000		80,000,000	78,376,713	1,623,287	2	ii
Proceed from sale of PPE				164,039,500	(164,039,500)		
Revenue from Exchange							
Transactions	94,920,000,000		94,920,000,000	100,031,662,114	(5,111,662,114)	(6)	iii
Total Receipts	114,086,007,000		114,086,007,000	118,094,222,474	(4,008,215,474)		
PAYMENTS							
Grants, Subsidies and other							
Transfer Payments	11,291,240,000		11,291,240,000	8,887,401,542	2,403,838,458	21	iv
Maintenance Expenses	1,947,000,000	(142,760,000)	1,804,240,000	1,298,141,643	506,098,357	28	v
Other Expenses	4,739,837,288	(2,481,270,000)	2,258,567,288	6,099,016,407	(3,840,449,119)	170	vi
Social Benefits	340,800,000	47,000,000	387,800,000	61,124,946	326,675,054	84	vii
Consumables goods /services	40,837,828,200	1,947,153,000	42,784,981,200	44,214,423,322	(1,429,442,122)	3	viii
Wages, Salaries and Employee						2	i
Benefits	42,539,607,000	424,877,000	42,964,484,000	42,029,393,529	935,090,471		
Acquisition of PPE	20,455,310,645	205,000,000	20,660,310,645	4,600,098,948	16,060,211,697	38	ix
Advance PPE acquisition				925,192,800	(925,192,800)		
Payment for WIP				7,163,324,582	(7,163,324,582)		
Total Payment	122,151,623,133		122,151,623,133	115,278,117,719	6,873,505,414		
Net Receipts/Payments	*(8,065,616,133)		(8,065,616,133)	2,816,104,755	(10,881,720,888)		

*Payment in excess of revenue is due to inclusion of carryover budget amount in acquisition of PPE.



Prof. Othman Chande Othman
CHAIRPERSON, BOARD OF DIRECTORS



Dr. Ashura Abdul Katunzi
DIRECTOR GENERAL

DATE... 2026-03-18

DATE... 2026-03-18